



Republic of the Philippines
SANGGUNIANG PANLUNGSOD
City Government of Pasig

Ordinance No. 28
Series of 2021

Gregorio P. Rupisan Jr.

AN ORDINANCE FOR THE CREATION OF PASIG CITY SPECIAL HEALTH FUND, PROVIDING GUIDELINES TO ENSURE STRATEGIC ALLOCATION, EFFICIENT UTILIZATION AND MONITORING, AND CLEAR ACCOUNTABILITY ON THE USE THEREOF AND FOR OTHER PURPOSES

Gregorio P. Rupisan Jr.

Authored by: Councilor Gregorio P. Rupisan Jr.,
Co-Authored by: Councilors Ferdinand A. Avis, Regino S. Balderrama, Orlando R. Benito, Rhichie Gerard T. Brown, Mario C. Concepcion, Jr., Rosalio D. Martires, Corazon M. Raymundo, Reynaldo R. San Buenaventura III, Editha C. Santiago, Wilfredo F. Sityar, LIGA Pres. Rigor J. Enriquez and SK Fed. President Georgia Lynne P. Clemente

Gregorio P. Rupisan Jr.

WHEREAS, Section 41.d of Republic Act ("RA") No. 11223, otherwise known as the Universal Health Care ("UHC") Act, specifies that Local Government Units ("LGUs") that commit to the integration of the local health systems into City-Wide Health Systems shall exhibit managerial integration in the first three (3) years from the enactment of RA 11223, and financial integration within the next three (3) years thereafter;

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WHEREAS, Section 20 of the same Act provides that all resources intended for health services to finance population-based and individual-based health services, health system operating costs, capital investments, remuneration of additional health workers and incentives for all health workers shall be pooled to the Special Health Fund ("SHF"). In addition, Section 21 stipulates that all income derived from PhilHealth payments shall accrue to the SHF to be allocated by the LGU exclusively for the improvement of its health system;

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WHEREAS, the Department of Health ("DOH"), Department of Budget and Management ("DBM"), Department of Finance ("DOF"), Department of Interior and Local Government ("DILG"), and Philippine Health Insurance Corporation ("PhilHealth") issued Joint Memorandum Circular 2021-001 dated 13 January 2021 for the guidelines on the allocation, utilization, and monitoring of, and accountability for, the special health fund;

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WHEREAS, the City Government of Pasig adheres to the principles set by the Universal Health Care Act. As such, there is an exigency for the creation of SHF in order to ensure a more strategic and efficient pooling and management of health resources to reduce fragmentation in health financing, promote integration of local health systems, and improve equity in access to health services; provide appropriate incentives and financing mechanisms to achieve and sustain managerial, technical, and financial integration; and ensure transparency and proper accountability on the use of health resources;

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NOW, THEREFORE, BE IT ORDAINED BY THE SANGGUNIANG PANLUNGSOD OF PASIG, IN SESSION DULY ASSEMBLED, THAT:



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SECTION 1. CREATION OF PASIG CITY SPECIAL HEALTH FUND. –

The Pasig City Special Health Fund is hereby created with the purposes of pooling all financial resources at the CWHS intended to finance population-based and individual-based health services, health system operating costs, capital investments, and remuneration of additional health workers and incentive for all health workers.

SECTION 2. OBJECTIVE. – This ordinance shall provide the guidelines to ensure the strategic allocation, efficient utilization and monitoring, and clear accountability on the use of SHF.

SECTION 3. DEFINITION OF TERMS. – The following shall be construed as follows:

1. Annual Operational Plan (“AOP”) – refers to the yearly translation of the Local Investment Plan for Health, which details the programs, plans, and activities (“PPAs”) and systems interventions that are to be implemented in the CHWS in a particular year.
2. City-Wide Health System (“CWHS”) – refers to the City-Wide health system. This includes the City Health Department, facilities and services, human resources, and other operations relating to health under the administrative and technical supervision of the Pasig City Local Health Board (“PCLHB”).
3. Civil Society Organization (“CSO”) – a domestic, non-stock, non-profit corporation, organization or association or cooperative, expressing the interest and values of their members or others, based on socio-economic, ethical, cultural and scientific considerations, duly registered with the Securities and Exchange Commission, Cooperative Development Authority, and Department of Labor and Employment, as the case may be; or those duly accredited and/or recognized by the City Government of Pasig. This includes, but not limited to, nongovernment organizations (“NGOs”) and Faith-Based Organizations.
4. Individual-based health services – refer to services which can be accessed within a health facility or remotely that can be definitely traced back to one recipient, have limited effect the population level, and do not alter the underlying cause of illness such as ambulatory and inpatient care, medicines, laboratory tests and procedures, among others.



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5. International Health Partners ("IHP") – refers to multilateral and bilateral international organizations, international development banks, international NGOs, global health initiatives and international philanthropic organizations, with formal agreement with the Philippine government, supporting and contributing to the implementation of health programs, projects, and activities in achieving the health sector goals and priorities.
6. Pasig City Local Health Board – refers to the board created in the City of Pasig pursuant to Section 102 of Republic Act No. 7160 or the Local Government Code of 1991. In addition, the UHC Act provides for additional functions of the board.
7. Local Health System ("LHS") – refers to all health offices, facilities, human resources, and other operations relating to health under the management of the City Government of Pasig to promote, restore or maintain health.
8. Local Health Investment Plan ("LHIP") – refers to a medium-term public investment plan for health that specifies the strategic direction of the City Government of Pasig for the next three (3) years in terms of improving health services delivery, strengthening the health systems operations and addressing social determinants of health, and specifies actions and commitments of different local stakeholders.
9. Population-based health services – refer to services intended to be received by population or identified groups of people of which outcomes contribute to the general public health, safety and protection, and/or rendered in response to a public health emergency or disaster or any circumstance of equal magnitude that has affected or can potentially affect a population. These refer to interventions such as health promotion, disease surveillance, and vector control.
10. Prospective payment – refers to the allocation of resources to a health care provider to deliver the covered package of health care goods, services and intervention to the covered population in which rates are set in advance and/or providers are paid before services are delivered.
11. Public Health Emergency – refer to an occurrence or imminent threat of an illness or health condition as described in RA 11332 or the Mandatory Reporting of Notifiable Diseases and Health Events of Public Health Concern Act.



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12. Special Fund – refers to funds maintained in the city pursuant to Section 309 of RA 7160 or LGC of 1991 which shall be deemed automatically appropriated for purposes indicated therefore.

13. Special Health Fund (“SHF”) – refers to a pool of financial resources at the CWHS intended to finance population-based and individual-based health services, health system operating costs, capital investments, and remuneration of additional health workers and incentives for all health workers.

SECTION 4. FUND CLASSIFICATION. – The Pasig City SHF shall be treated as a separate type of Special Funds and is deemed automatically appropriated for health expenditures. Hence, the following shall be the guide in the creation of Pasig City SHF:

1. An SHF depository bank account shall be created in accordance with the existing DOF-Bureau of Local Government Finance Guidelines on Authorized Government Depository Banks and other relevant issuances.
2. A separate Pasig City SHF book of accounts with complete financial reporting obligations shall be created and maintained; subsidiary ledgers shall likewise be created for each identified fund resource.

SECTION 5. MANAGEMENT OF THE PASIG CITY SHF. – The Pasig City Local Health Board (“PCLHB”) shall assume full responsibility in the management of the SHF, subject to existing pertinent budgeting, accounting and auditing rules and regulations. They shall ensure that the Pasig City SHF is optimally utilized to help achieve the desirable health outcomes of the population within the territorial jurisdiction of Pasig City.

SECTION 6. CREATION OF MANAGEMENT SUPPORT UNIT, ITS COMPOSITION AND ITS DUTIES AND FUNCTIONS. – There is hereby created a Management Support Unit (“MSU”) under the direct supervision of the PCLHB to serve as its administrative secretariat and to assist in its operation. The functions of the MSU, which shall be performed in close coordination with the City Budget Officer, Treasurer, Accountant and Health Officer, shall include, but not limited to, provision of administrative and technical support, coordination with the CWHS



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stakeholders and provision of assistance in the management of the Pasig City SHF. Its fund management support shall include, among others:

1. Ensuring the timely submission of the required information to PhilHealth for the assessment and review of performance of CWHS as bases for release of future tranches and renewal of contract;
2. Preparation of the PCLHB resolution on SHF budget;
3. Ensuring that budgetary documents are approved and signed by the City Budget Officer, Treasurer, and/or Accountant;
4. Preparation, submission and reporting of financial status and physical accomplishments; and
5. Coordination with the City Budget Officer, Treasurer, Accountant and/or Health Officer for the purpose of planning, budgeting, utilization and liquidation.

The PCLHB shall designate existing plantilla personnel within the city government as part of the MSU which shall be composed of the following:

1. Accountant II;
2. Administrative Officer II;
3. Administrative Assistant III;
4. PhilHealth Para sa Pasig representative; and
5. PhilHealth LHIO representative.
6. Budget Officer

SECTION 7. SOURCES OF FUNDS. – The fund sources for the Pasig City SHF shall be as follows, consistent with Section 20.1 of the IRR of RA 11223:

- a. Financial grants and subsidies from national government agencies, such as the DOH, as included in the General Appropriations Act in accordance with Section 22 of the IRR of RA 11223;
- b. Income derived from PhilHealth payments as provided under Section 21 of the IRR of RA 11223;



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- c. Donations and financial grants from CSOs, and official development assistance from IHPs; and
- d. Other fund sources which may include city budget intended for health through mechanisms of cooperative undertakings as provided under Section 33 of RA 7160.

SECTION 8. ALLOWABLE EXPENSE CHARGEABLE AGAINST THE PASIG CITY SHF. – The Pasig City SHF shall be used to augment city government's funds for health for the following expenditures as determined and approved by the PCLHB, consistent with Section 20.2 of IRR of RA 11223:

- 1. Population-based health services, which shall include the following:
 - a. Environmental health services, including vector control, water quality and sanitation;
 - b. Health promotion programs or campaigns;
 - c. Epidemiology and disease surveillance;
 - d. Services related to disease elimination;
 - e. Services related to preparedness and response to public health emergencies or disasters; and
 - f. Other health services that will be classified by DOH as population-based health services in subsequent guidelines.
- 2. Individual-based health services, which shall include the following:
 - a. Ambulatory and inpatient care;
 - b. Medicines;
 - c. Laboratory tests and procedures; and
 - d. Other health services that will be classified by DOH and PhilHealth as individual-based health services in subsequent guidelines.



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3. Health systems operating costs, which shall include:
 - a. Support to the management of the health system, including the operations of the CWHS, health board, and operations of personnel of the MSU;
 - b. Gasoline for ambulances, patient transport vehicles, and vehicles used for delivery of health services and transportation of health commodities and diagnostic specimens;
 - c. Fees that form part of accreditation and licensing requirements;
 - d. Learning and development interventions or capacity building activities, including registration/participation fees related to the efficient and effective delivery of health services and management of the health systems, as determined by the PCLHB; and
 - e. Conduct of trainings, seminars, conferences or conventions relevant to the management of health systems and delivery of health services.
4. Capital investments based on health facility development plan, which shall include the following:
 - a. Health infrastructure, including facilities improvements related to direct delivery of health services;
 - b. Health equipment and instruments;
 - c. Information technology and equipment for health facilities;
 - d. Ambulances and patient transport vehicles, subject to existing guidelines; and
 - e. Mobile clinics and other ambulatory health services, subject to existing guidelines.
5. Remuneration of additional health workers until such time that the city government have implemented incremental creation of plantilla positions to hire the required number of health care workers based on the standards determined by the DOH, subject to Personnel Services limitation pursuant to Section 325 of the LGC.



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6. Incentives for all health workers, including Barangay Health Workers and Barangay Nutrition Scholars, within the territorial jurisdiction of the PCLHB. Allocation mechanism shall be decided upon by the PCLHB.

SECTION 9. PLANNING AND BUDGETING FOR THE PASIG CITY SHF –
The following shall govern the planning and budgeting for the Pasig City SHF:

- a. The PCLHB, through the Pasig City Health Department, shall facilitate the formulation of the LHIP and AOP of the CWHS. These plans shall be aligned with the Local Development Plan, and Medium-Term and Annual Investment Programs of Pasig City.
- b. PCLHB shall use LHIP and AOP as bases for the contractual agreement with DOH and PhilHealth. The LHIP, AOP and contracts shall then serve as bases for the Pasig City SHF budget preparation, Project Procurement and Management Plan and Annual Procurement Plan to support the requirements and/or cost estimates of the different expenditure items, as embodied in the proposed budget.
- c. The Pasig City SHF shall be presented by PPAs and by allotment class. The allocation of the Pasig City SHF shall be decided upon by the PCLHB based on its respective investment plan for health.
- d. The PCLHB Resolution approving the budget for priority health program, projects and activities within the CWHS shall be formulated.
- e. The PCLHB Resolution on the SHF budget, as well as the LIPH, AOP and annual budgetary proposals, shall be deliberated, endorsed and/or approved by the chairperson, the vice-person and a majority of the members of the PCLHB.
- f. Timeliness for the Pasig City SHF planning and budgeting shall be in accordance with city government planning and budgeting guidelines issued by DBM and other concerned national government agencies.

SECTION 10. DISBURSEMENT AND UTILIZATION OF THE PASIG CITY SHF.

- a. In addition to existing government budgeting, accounting and auditing rules and regulations, all disbursement from the Pasig City SHF shall be in accordance with:

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1. Allowable expenses chargeable against the Pasig City SHF;
 2. The LHIP and AOP;
 3. Contractual arrangement between DOH and the PCLHB; and
 4. Contractual arrangement between the CSO/IHP and the PCLHB.
- b. Copy of the approved PCLHB Resolution on the use of the Pasig City SHF shall be furnished to the City Budget Officer, Treasurer, and Accountant as basis for the certification of availability of funds, disbursement and recording.
 - c. The authorized signing official/s for the disbursement of funds shall be in accordance with the LGC and the UHC Act.
 - d. Any procurement chargeable against the Pasig City SHF shall be in accordance with RA 9184, otherwise known as the "Government Procurement Reform Act", its IRR as amended, Government Procurement Policy Board and other related issuances.

SECTION 11. MONITORING, TRANSPARENCY AND ACCOUNTABILITY IN THE ALLOCATION AND UTILIZATION OF THE PASIG CITY SHF. – The DOH, DBM, DOF, DILG, and PhilHealth Joint Memorandum Circular 2021-001 dated 13 January 2021 shall govern the monitoring, transparency and accountability in the allocation and utilization of the Pasig City SHF unless duly amended by said authorities.

SECTION 12. SEPARABILITY CLAUSE. – In case any provision, section, or part of this Ordinance is declared unconstitutional or illegal, the remaining provisions shall not be affected;

SECTION 13. REPEALING CLAUSE. – All other existing ordinances and resolutions contrary to or inconsistent with this Ordinance are hereby repealed or modified accordingly.

SECTION 14. INCORPORATION CLAUSE. – Any similar and relevant future issuance from the national government governing the monitoring, transparency and accountability in the allocation and utilization of the Pasig City SHF shall automatically form part of this Ordinance.

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SECTION 15. EFFECTIVITY. – This Ordinance shall take effect immediately.

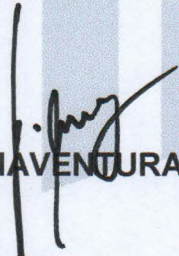
APPROVED this 19th day of August 2021 in Pasig City.

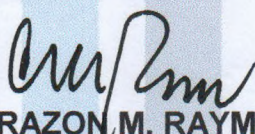

FERDINAND A. AVIS
Councilor


MARIO C. CONCEPCION, JR.
Councilor


GREGORIO P. RUPISAN JR.
Councilor



ORLANDO R. BENITO
Councilor


REYNALDO R. SAN BUENAVENTURA III
Councilor

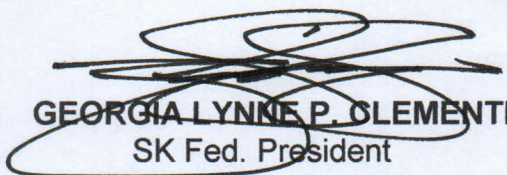

CORAZON M. RAYMUNDO
Councilor


REGINO S. BALDERRAMA
Councilor


WILFREDO F. SITYAR
Councilor


EDITHA C. SANTIAGO
Councilor


RIGOR J. ENRIQUEZ
LIGA President


GEORGIA LYNNE P. CLEMENTE
SK Fed. President


RHICHIE GERARD T. BROWN
Councilor
Minority Floor Leader



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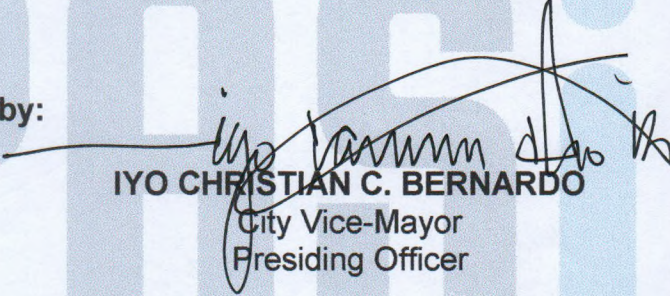
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ROSALIO D. MARTIRES
Councilor
Majority Floor Leader

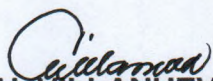
Attested by:


IYO CHRISTIAN C. BERNARDO
City Vice-Mayor
Presiding Officer

APPROVED:


VICTOR MA. REGIS N. SOTTO
City Mayor

Attested by:


LOIDA U. VILLANUEVA
Acting City Council Secretary